



City of Westminster

Council Agenda

Title: **Council Meeting**

Meeting Date: **Wednesday 27th April, 2016**

Time: **7.00 pm**

Venue: **Porchester Hall, Porchester Road, Bayswater, London W2 5DU**

Members: **All Councillors are hereby summoned to attend the Meeting for the transaction of the business set out.**

Admission to the public gallery is available from 6.30pm.



Please telephone if you are attending the meeting in a wheelchair or have difficulty walking up steps. There is wheelchair access by a side entrance.



An Induction loop operates to enhance sound for anyone wearing a hearing aid or using a transmitter. If you require any further information, please contact the Committee Officer, Mick Steward, Head of Committee and Governance Services.

**Email: msteward@westminster.gov.uk Tel: 020 7641 3134
Corporate Website: www.westminster.gov.uk**

ADDITIONAL ITEMS

| (Pages 1 - 22)

**Westminster City Hall
64 Victoria Street
London SW1
22 April 2016**

CITY OF WESTMINSTER
COUNCIL MEETING
WEDNESDAY 27 APRIL 2016
ADDITIONAL PAPERS

- Minutes – 2 March 2016 to replace version issued in error.
- Agenda Item 12: Report of the Cabinet Member for Built Environment and the related Appendix C.
- Priority Order of Business and related Briefing Note.

Charlie Parker
Chief Executive
22 April 2016

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CITY OF WESTMINSTER

MINUTES OF PROCEEDINGS

At the Meeting of the Council of the City of Westminster held at 7.00 pm on Wednesday 2nd March, 2016 at Porchester Hall, Porchester Road, Bayswater, London W2 5DU.

PRESENT

The Lord Mayor, Councillor Christabel Flight

COUNCILLORS

Ian Adams
Nickie Aiken
Julia Alexander
Barbara Arzymanow
Daniel Astaire
Richard Beddoe
Rita Begum
David Boothroyd
Iain Bott
Susie Burbridge
Ruth Bush
Melvyn Caplan
Danny Chalkley
Paul Church
Brian Connell
Antonia Cox
Thomas Crockett
Peter Cuthbertson
Robert Davis, MBE, DL
Tony Devenish
Paul Dimoldenberg
Nick Evans
Peter Freeman
Murad Gassanly
Jonathan Glanz
Lindsey Hall
Angela Harvey
David Harvey

Richard Holloway
Adam Hug
Louise Hyams
Patricia McAllister
Guthrie McKie
Tim Mitchell
Adnan Mohammed
Jan Prendergast
Papya Qureshi
Suhail Rahuja
Vincenzo Rampulla
Robert Rigby
Rachael Robathan
Glenys Roberts
Tim Roca
Philippa Roe
Ian Rowley
Karen Scarborough
Andrew Smith
Steve Summers
Shamim Talukder
Barrie Taylor
Cameron Thomson
Aziz Toki
Judith Warner
Jacqui Wilkinson
Jason Williams

1 APPOINTMENT OF RELIEF CHAIRMAN

Moved by the Lord Mayor and seconded by Councillor Tim Mitchell that Councillor Louise Hyams be elected Relief Chairman.

Motion put and on a show of hands declared **CARRIED**.

2 MINUTES

The minutes of the proceedings at the Council meeting held on Wednesday 20 January 2016 were, with the assent of the Members present, signed by the Chairman as a true record of the proceedings.

3 DECLARATIONS OF INTEREST (IF ANY)

The Chairman advised that there was no requirement on Members to declare an interest on account of being a Council taxpayer and in the Members' Allowances item as these were noted on behalf of all Members. There were no other declarations.

4 CABINET REPORTS

The report of the Cabinet on 21 February 2016 was submitted. Paragraphs 1, 2, 3 and 4 of the report were considered together.

Councillor Philippa Roe delivered the Leader's Speech and Councillor Adam Hug made the first Opposition Speech.

Councillor Adam Hug moved the following amendments which were seconded by Councillor David Boothroyd.

Amendment 1:

That Cabinet Recommendation (a) (iii) be amended by:

After "use of the Earmarked Reserves in Schedule 5 of the report" inserting the following

"with a reallocation of the £4m proposed addition to the general reserves (from the 2015-2016 underspend) to instead be used to provide:

An additional investment in the Capital Asset Programme of **£3.5m**

An additional contribution to the Young Westminster Foundation of **£500,000**

And the Cabinet Recommendation (a) (ix) be amended by:

After "that the cash limited budgets for each service with overall net expenditure for 2016-2017 of £183,804k (as set out in Schedule 3) be approved inserting the following:

“with the changes as follows: An increase to the proposed figures for 2016-2017 for the Children’s Services Early Help Budget of **£484,000** and the creation of a **£44,000** virtual ward budget for use by Westminster’s Youth Council. This will be funded in the following ways:

- new income from additional Capital Asset Programme funding at a net figure for 2016-2017 of **£46,000**.
- savings from closing the senior staff private health care scheme to new entrants to generate in 2016-2017 **£24,000**.
- savings from non-revenue generating expenditure by the Policy, Performance and Communications Directorate of **£200,000**.

This should include:

- ensuring that the Westminster Reporter is at minimum fully revenue neutral through increased advertising or by otherwise scrapping it outright. This will generate savings of **£167,000**.
- savings from a review the department of the total spending in the Chief of Staff’s area totalling **£258,000**.

This should include:

Lord Mayor’s office reforms of **£100k**.

Ending the catering budget for Members events **£20,000**.

Scrapping payments to Deputy Cabinet Members **£48,000** and the Members Allowances Scheme be amended accordingly.

Removal of Committee Vice-Chair payments **£10,000** and the Members Allowances Scheme be amended accordingly.

An additional reduction in staffing or running costs of the department in addition to those listed above **£80,000**.

Amendment 2:

That Cabinet Recommendation (a) (iii) be also amended by:

In recommendations 2.1 on page 5 at the end insert the following:

“The Council will introduce a higher residents parking permit band of £250 for cars with engines over 2500cc in size. This is intended to improve air quality within the City and reduce CO2 emissions, it will generate part year revenues of £251,000 of which **£138,000** will be spent to reduce the standard residents parking permit rate by £6 (from £141 to £135). The remaining **£113,000** is to be used with in the Sustainability and Parking budget for initial consultation and project implementation

(including the development of a charging system fully incorporating CO2 emissions), with any remaining funds made available for cycling promotion and highway safety schemes”.

Following debate to which the Leader of the Council, Councillor Philippa Roe, replied.

The Lord Mayor put amendment one moved by Councillor Paul Dimoldenberg and seconded by Councillor David Boothroyd and on a recorded vote, there voted:

For amendment one: Councillors Begum, Boothroyd, Bush, Dimoldenberg, Gassanly, Hug, McAllister, McKie, Mukerji, Qureshi, Rampulla, Roca, Talukder, Taylor, Toki and Williams.

Against amendment one: Councillors Aiken, Alexander, Arzymanow, Astaire, Beddoe, Bott, Burbridge, Caplan, Chalkley, Church, Connell, Cox, Crockett, Davis, Devenish, Evans, Freeman, Glanz, Lindsey Hall, Angela Harvey, David Harvey, Holloway, Thomson, Hyams, Mitchell, Mohindra, Rahuja, Rigby, Roe, Robathan, Prendergast, Rowley, Smith, Summers, Thomson, Warner and Wilkinson.

Absence or not voting: The Lord Mayor, Councillors Acton, Adams, Cuthbertson, Grahame, Floru, Mohindra and Roberts. The Lord Mayor declared amendment one to be **LOST**.

The Lord Mayor put amendment two and on a recorded vote, there voted:

For amendment two: Councillors Begum, Boothroyd, Bush, Dimoldenberg, Gassanly, Hug, McAllister, McKie, Mukerji, Qureshi, Rampulla, Talukder, Taylor, Toki and Williams.

Against amendment two: Councillors Acton, Aiken, Arzymanow, Astaire, Beddoe, Bott, Burbridge, Caplan, Chalkley, Church, Connell, Cox, Crockett, Davis, Devenish, Evans, Freeman, Glanz, David Harvey, Holloway, Hyams, Mitchell, Mohindra, Rahuja, Rigby, Robathan, Prendergast, Roe, Rowley, Scarborough, Smith, Summers, Thompson, Wilkinson and Warner.

Absence or not voting: The Lord Mayor, Councillors Acton, Adams, Cuthbertson, Hall, Angela Harvey, Grahame, Floru, Mohammed and Roberts.

The Chairman declared amendment two to be **LOST**.

The Chairman advised that the voting was on the unamended recommendations of the Cabinet in paragraph 1. The Chairman put the recommendations to the vote and on a roll call vote undertaken by the Director of Law there voted:

For the recommendations: Councillors Aiken, Arzymanow, Astaire, Beddoe, Bott, Burbridge, Caplan, Chalkley, Church, Connell, Cox, Crockett, Davis, Devenish, Evans, Freeman, Glanz, Angela Harvey, David Harvey, Holloway, Hyams, Mitchell, Mohindra, Rahuja, Rigby, Roe, Rowley, Smith, Summers, Thompson, Wilkinson and Warner.

Against the recommendations: Councillors Begum, Boothroyd, Bush, Dimoldenberg, Gassanly, Grahame, Hug, McAllister, McKie, Mukerji, Qureshi, Rampulla, Talukder, Taylor, Toki and Williams.

Absence or not voting: The Lord Mayor, Councillors Acton, Adams, Cuthbertson, Grahame, Floru and Mohammed.

The Chairman declared the recommendations to be agreed. It was **Resolved:**

- (a) That the Council adopt the following:
- (i) that the Equality Impact Assessments included in Annex C of the report be received and noted to inform the consideration and approval of this report.
 - (ii) the 2016-2017 budget, as set out in this report, and adopt the Council Tax levels as set out in Council Tax resolution at Annex 1.
 - (iii) the estimated level and use of Earmarked Reserves in Schedule 5 of the report Appendix A as at the budget monitoring position for month 9, 2015-2016.
 - (iv) that the local element of Council Tax is increased for Band D properties by 1.99%.
 - (v) that local element of Council Tax is increased by 2% in respect of Adult Social Care.
 - (vi) that as a consequence of the general rise in Council Tax and Adult Social Care the local element for Band D properties be confirmed for 2016-2017 as £392.81.
 - (vii) that the Council Tax for the City of Westminster, excluding the Montpelier Square area and Queen's Park Community Council, for the year ending 31 March 2017, be as specified in the Council Tax Resolution in Annex B (Appendix A) and as summarised in Schedule 7 of Annex B (Appendix A). That the Precepts and Special Expenses be as also specified in Annex B for properties in the Montpelier Square and Queen's Park Community Council areas as summarised in paragraph 6 of Annex B.
 - (viii) that the views of the Budget and Performance Task Group set out in Annex A of the report (Appendix A) be noted in accordance with the Budget and Policy Framework Procedure Rules in the Constitution.
 - (ix) that the cash limited budgets for each service with overall net expenditure for 2016-2017 of £183,804k (as set out in Schedule 3, Appendix A) be approved.

- (x) that the members of the Executive Management Team be responsible for managing their respective budgets including ensuring the implementation of savings.
 - (xi) that the City Treasurer be required to submit regular reports as necessary on the implementation of the savings proposals and on the realisation of pressures and mitigations as part of the regular budget monitoring reports.
 - (xii) that the City Treasurer be delegated responsibility for any technical adjustments required to be made to the budget and any technical changes to this report before it is issued to Council.
 - (xiii) that the cost of inflation be issued to service budgets, if and when it materialises, to the limits as contained within Schedule 4 of Appendix A.
 - (xiv) that the views of consultees and the consultation approach, as set out in Section 19, be considered by Council.
 - (xv) that the Government agrees to consider the offer of a four year settlement from Government in return for publishing an efficiency statement demonstrating how the spending certainty from a multi-year settlement will be of benefit to residents once any final guidance has been received.
 - (xvi) that the Council carries forward an unspent contribution from reserves balance originally agreed as £1.1m for 2015-2016 to 2016-2017 to support a forecast increased number of Discretionary Housing Benefit claims.
 - (xvii) that the material changes to the Council's Financial Regulations as included in Annex D be approved and the Constitution amended accordingly.
 - (xviii) that the Council sets aside £200k to support the Children's Directorate in transitioning towards external funding for the Youth Service.
 - (xix) that a budget of up to £10m be approved for potential capitalisation of transformation expenditure to be funded from transferring individual service transformation budgets as they are identified as being eligible for such capitalisation and actual expenditure incurred.
- (b) That the Council receive a speech by the Leader of the Council on Council priorities and financial aims.

Paragraph 2 of the Cabinet Report: 2015-2016 to 2020-2021 – Capital Strategy and Capital Programme

The Lord Mayor put the recommendation to the vote and on a show of hands declared the recommendations to be adopted:

Resolved:

- (i) That the capital strategy as set out in the report, Appendix B, be approved.
- (ii) That the capital expenditure for the general fund as set out in Appendix B of the report be approved.
- (iii) That the capital expenditure for the Housing Revenue Account as set out in Appendix E of the report (Appendix B) for 2016-2017 to 2020-2021.
- (iv) That in the event that any additional expenditure is required by a capital scheme over and above this approved programme the revenue consequences of this will be financed by revenue savings or income generation from relevant service areas.
- (v) That with effect from 2017-2018 the revenue costs of schemes in the programme will be financed by revenue savings or income generation from relevant service areas.
- (vi) That all development and investment projects follow the business case methodology as set out in Section 11 of the report (Appendix B) including the approval process as set out in paragraph 11.7 of the report.
- (vii) The terms of reference of the Capital Review Group be noted.
- (viii) That a facility of up to £50m for the investment and diversification of the property portfolio to be created with an initial allocation of £25m to be drawn down from 2016-2017, as outlined in paragraph 6.3.4 of the report be approved (Appendix B).
- (ix) That no financing sources unless stipulated in regulations or necessary agreements are being ring fenced.
- (x) That the process of improvement as per paragraph 11.8 of the report (Appendix B) that will be undertaken during 2016-2017 be endorsed.

Paragraph 3 of the Cabinet Report: Treasury Management Strategy for 2016 to 2017 to 2020 to 2021

The Lord Mayor put the recommendations to the vote and on a show of hands declared the recommendations to be adopted:

Resolved:

That the Council approve the:

- (i) the prudential indicators as set out in Appendix C;
- (ii) the Minimum Revenue Provision Policy set out in paragraph 8.7 of the report, Appendix C)

- (iii) the treasury limits for 2016-2017 to 2020-2021 as detailed in paragraph 9.6 of the report, Appendix C.
- (iv) the borrowing strategy set out in Section 10 of the report, Appendix C.
- (v) limits to interest rate exposures and upper and lower limits on borrowing set out in paragraph 10.10 (table 10) of the report, Appendix C.
- (vi) Investment strategy set out in Section 11 of the report, Appendix C, and
- (vii) The investments schedule set out in Appendix 1 of the report which is Appendix C to the report.

Paragraph 4 of the Cabinet Report: The Council’s Pay Policy 2016-2017

The Lord Mayor put the recommendation to the vote and on a show of hands declared the recommendations to be adopted.

Resolved:

That the Pay Policy attached to the report, as Appendix D, be approved for publication.

5 REPORT OF THE GENERAL PURPOSES COMMITTEE

The report of the General Purposes Committee was submitted.

Paragraph 1: Members Allowances Scheme 2016-2017

The Lord Mayor put the recommendation of the General Purposes Committee in paragraph 1 to the vote and on a show of hands declared it to be **ADOPTED**.

Resolved: That the Members Allowances Scheme, attached to the report (Appendix D) be agreed.

The Meeting ended at 9.30pm.

CHAIRMAN: _____

DATE _____

Report of the Cabinet Member for Built Environment

1. Special Policy Areas and Policies Map Revision to the City Plan

- (a) Councillor Robert Davis, Deputy Leader and Cabinet Member for Built Environment has recently taken a decision on the above mentioned matter.
- (b) These revisions are subject to the Regulations set out in the Town and Country Planning (Local Planning) (England) Regulations 2012.
- (c) The initial notification of and consultation on the intention to revise the City Plan: Strategic Policies (Regulation 18) was carried out from 19th March to 1st May 2015. A draft consultation document was formally consulted on (in accordance with Regulation 19) from 4th December 2015 until the 7th February 2016. This was accompanied by a Consultation Statement, Supporting Information, and Integrated Impact Assessment (including the Sustainability Appraisal).
- (d) A total of 51 consultees submitted responses, copies of which are contained in Appendix 7 to the Consultation Statement. None of the matters raised are considered to compromise the soundness of the document.
- (e) Councillor Robert Davis, Cabinet Member for Built Environment considered the public responses to the Regulation 19 consultation (contained in Appendix 7 to the Consultation Statement and endorsed the officers' comments thereon and the Schedule of Changes) and recommends the Special Policy Areas and Policies Map Revision, to Full Council to approve prior to submission to the Secretary of State. The detailed officer report considered by Councillor Davis is attached as Appendix C. A copy of the full documentation which accompanied the report has been circulated to all Members.

The Council is recommended:

That in accordance with Regulation 22, to approve the following documents:

The Special Policy Areas and Policies Map Revision Submission Draft.

Schedule of Changes to Policies Map: Submission Draft Special Policy Areas and Policies Map Revision prepared in accordance with Regulation 22(1)(b).

The consultation statement prepared in accordance with Regulation 22(1)(c), including a non-statutory schedule of additional modifications as set out in Annex A for the convenience of the Inspector and other interested parties.

An Integrated Impact Assessment updating the assessment prepared in accordance with Regulation 22(1)(a).

ROBERT DAVIS, MBE, DL, Deputy Leader
and Cabinet Member for Built Environment

The Special Policy Areas and Policies Map Revision (including the supporting appendices have been placed in each of the Member's rooms and are also available at www.westminster.gov.uk Copies are also available upon request by calling Collette Willis, Tel: 020 7641 2387; Email: cwillis@westminster.gov.uk A full copy has also been provided to all Members on a memory stick

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City of Westminster Cabinet Member Report

Decision Maker:	Cabinet Member for Built Environment
Date:	14 April 2016
Classification:	General Release
Title:	Special Policy Areas and Policies Map Revision to Westminster's City Plan: Submission Versions for submission to the Secretary of State and examination by an independent Inspector
Wards Affected:	All
City for All:	This decision enables progress towards the City for All commitment to update our City Plan.
Key Decision:	Yes
Financial Summary:	The resourcing of the submission of the revision to the Secretary of State and funding of the examination will be met from existing budgets.
Report of:	Director, Policy, Performance and Communication.

1. Executive Summary

This report asks the Cabinet Member to recommend the Special Policy Areas and Policies Map revisions to Westminster's City Plan to Full Council on the 27th April 2016 for agreement prior to submission to the Secretary of State pursuant to Regulation 22 of the Town and Country Planning (Local Planning) (England) Regulations 2012.

2. Recommendations

That the Cabinet Member resolves:

- i. to consider the public responses to the Regulation 19 consultation on the Special Policy Areas and Policies Map Revision (listed at Appendix 7 to the Consultation Statement which forms Appendix 3 to this report) and endorse the officers' comments thereon and the

additional modifications contained in Annex A to the Consultation Statement,

- ii. to recommend the Special Policy Areas and Policies Map Submission Draft and the supporting documents (appended to this report, which are to be submitted to the Secretary of State) to Full Council on the 27th April 2016 to approve prior to submission to the Secretary of State,
- iii. to delegate to the Executive Director, Policy, Performance and Communications, power to make such minor modifications to the Special Policy Areas and Policies Map revisions and accompanying documents as are necessary, where these do not affect the meaning.

3. Reasons for Decision

- 3.1 To enable the council to provide a robust policy framework within the statutory local plan to determine applications, by progressing its Special Policy Areas and Policies Map Revision to the City Plan pursuant to Regulation 22 of the Town and Country Planning (Local Planning) (England) Regulations 2012.

4. Background, including Policy Context

- 4.1 The initial notification of and consultation on the intention to revise Westminster's City Plan: Strategic Policies (Regulation 18) was carried out from 19th March to 1st May 2015. A draft consultation document was formally consulted on (in accordance with Regulation 19) from 4th December 2015 until 7th February 2016. This was accompanied by a Consultation Statement, Integrated Impact Assessment (including the Sustainability Appraisal and Strategic Environmental Assessment), a Schedule of Changes to the Policies Map, Supporting Information and a habitats regulation assessment screening report.

- 4.2 Paragraph 182 of the National Planning Policy Framework sets out the four tests for soundness of a policy as follows:

“Positively prepared – the plan should be prepared based on a strategy which seeks to meet objectively assessed development and infrastructure requirements, including unmet requirements from neighbouring authorities where it is reasonable to do so and consistent with achieving sustainable development;

Justified – the plan should be the most appropriate strategy, when considered against the reasonable alternatives, based on proportionate evidence;

Effective – the plan should be deliverable over its period and based on effective joint working on cross-boundary strategic priorities; and

Consistent with national policy – the plan should enable the delivery of sustainable development in accordance with the policies in the Framework.”

- 4.3 Consultation responses received in response to the revision have been considered in terms of the extent to which they raise issues of soundness. Additional modifications are set out in Annex A to the Consultation Statement (Appendix 3).

5. Regulation 19 Consultation Responses

- 5.1 The Council formally consulted on its proposed Special Policy Areas and Policies Map Revision to the City Plan from 4th December 2015 – 7th February 2016. 51 consultees submitted responses on the policy, 43 of which were substantive, with an additional response on the related Habitats Regulations Assessment screening. Five unresolved objections were received from five respondees. Support for the revision were received from 34 respondees, four of whom also made objections or proposed minor changes.
- 5.2 The consultation responses are set out in detail in the Consultation Statement (Appendix 3), together with the Council’s discussion and response to the matters raised. Of the five unresolved objections, as set out in section 3.1, none are considered to give rise to concerns about the ‘soundness’ of the revision.
- 5.3 Six respondees proposed minor changes, as set out in section 3.3, and the proposed additional modifications are set out in a schedule in Annex A to the Consultation Statement.
- 5.4 Four responses set out in section 3.4 of the Consultation Statement are considered to fall outside the scope of this revision.

6. Regulation 22 Submission to the Secretary of State

- 6.1 The Council does not consider that any of the unresolved objections or comments suggest the Special Policy Areas and Policies Map Revision Publication Draft is not ‘sound’ for the reasons set out in the Consultation Statement.
- 6.2 A number of minor changes to the revisions, consisting of post-Regulation 19 additional modifications, as defined in S23(2) Planning and Compulsory Purchase Act, as amended by s112 Localism Act, are included in Annex A of the Consultation Statement. These minor changes do not materially affect the policies set out or change the meaning or approach of the revisions and the policies they contain. They are not considered to be main modifications to the plan which would require a further stage of consultation and would nor does their inclusion affect the ‘soundness’ or otherwise of the revisions i.e. the additional modifications are not necessary to make the revisions sound, albeit that they improve the revisions.

6.3 Therefore, it is proposed to submit the Revision and supporting documents to the Secretary of State for consideration by an independent Inspector under Regulation 22 of the Town and Country (Local Planning)(England) Regulations 2012.

7. Financial Implications

7.1 There are limited financial implications, with continued progression of the revision and the costs associated with the examination to be met from existing budgets.

8. Legal Implications

8.1 The procedures set out in the Town and Country Planning (Local Planning)(England) Regulations 2012 have been carried out and the council is satisfied that all legal requirements have been met.

8.2 Section 26 of the Planning and Compulsory Purchase Act 2004 requires that revisions to development plan documents (DPDs) go through the same statutory procedures as new DPDs. These consultation requirements have been carried out. It is considered that the Special Policy Areas and Policies Map Revision to Westminster's City Plan: Submission Draft appended to this report meets the 'soundness' tests as set out in paragraph 182 of the National Planning Policy Framework.

9. Staffing Implications

9.1 No issues arising.

10. Business Plan Implications

10.1 Delivery of the Special Policy Areas and Policies Map Revision will contribute to the update of the City Plan which is one of the commitments in City for All under 'Heritage' - to take pride in our role as custodian and protect our heritage by managing places and spaces that can be enjoyed now and in the future. It is also a key measure in the Policy Performance and Communications Business Plan 2015-2017.

11. Consultation

11.1 All required and appropriate consultation has been carried out.

12. Crime and Disorder Act 1998

12.1 This is considered in the Integrated Impact Assessment which forms part of the supporting documentation. No issues arising.

13. Health and Safety Issues

- 13.1 This is considered in the Integrated Impact Assessment which forms part of the supporting documentation. No issues arising.

14. Human Rights Act 1998

- 14.1 No issues arising.

15. Conclusions and Reasons for the Proposed Decision

- 15.1 This report asks the Cabinet Member to recommend the Revision to Full Council on the 27th April 2016 for agreement prior to submission to the Secretary of State. This will ensure that Westminster's Special Policy Areas can continue to thrive and remain globally competitive.

If you have any queries about this report or wish to inspect one of the background papers please contact Collette Willis on 020 7641 2387, fax 020 7641 3050, email cwillis@westminster.gov.uk.

Appendices

1. Special Policy Areas and Policies Map Revision to Westminster's City Plan: Submission Draft
2. Schedule of Changes to Policies Map: Submission Draft Special Policy Areas and Policies Map Revision
3. Consultation Statement: Submission Draft Special Policy Areas and Policies Map Revision
4. Integrated Impact Assessment: Submission Draft Special Policy Areas and Policies Map Revision
5. Habitats regulation assessment screening report

Background Papers

1. Special Policy Areas and Policies Map Revision Publication Draft (Regulation 19) (December 2015)
2. Mayfair and St James's Consultation Booklet (2013)
3. Westminster's Economy Consultation Booklet (2014)
4. Social and Community Uses Consultation Booklet (2014)
5. The West End Consultation Booklet (2015)
6. Formal notification of intention to make a number of revisions to Westminster's City Plan (Regulation 18) (March 2015)
7. National Planning Policy Statement March 2012
8. Localism Act 2011
9. Planning and Compulsory Purchase Act 2004 (as amended)
10. Town & Country Planning Act 1990 (as amended)
11. Town & Country Planning (Local Planning)(England) Regulations 2012

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CITY OF WESTMINSTER

COUNCIL MEETING – 27 APRIL 2016

**AGENDA ITEMS
FUTURE POLICY PLAN/NOTICE OF MOTION
PREFERRED ORDER OF ITEMS FOR DEBATE (STANDING ORDER 11)**

MAJORITY PARTY

No	Agenda Item 11	Future Policy Plan No	Cabinet Member Portfolio
1	Education	44	Children and Young People

A Briefing Note is attached

MINORITY PARTY

	Agenda Item 13	Subject
2.	Notice of Motion	Church Street

Charlie Parker
Chief Executive
22 April 2016

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WCC – Education Briefing for Council Meeting – 27 April

1. National legislative drivers

On 17 March 2016, the government published the White Paper, Educational Excellence Everywhere, which outlines their vision for schools in England.

Academy conversion

The paper states that all schools in England should be converted to academy status, or in the process of converting, by the end of 2020, and by 2022 local authorities will no longer maintain schools. It also outlines the expectation that most schools will form or join Multi-Academy Trusts (MATs).

“We expect most schools will form or join MATs so proven educational models can spread and grow, and the best leaders can extend their influence by running multiple schools. Children will benefit from their schools being part of a larger whole – with improved opportunities and support for teachers and leaders; better teaching and a broader curriculum and more opportunities for children; more robust governance; and back-office arrangements that free more funding for the classroom

“Apart from in exceptional circumstances, the smallest schools will have to form or join a MAT. But other successful, sustainable schools will still be able to continue as Single Academy Trusts if they choose to do so.”

(Paragraph 1.46, Educational Excellence Everywhere, 2016)

Local authority role in school improvement

The document ‘Statutory Guidance on the roles and responsibilities of the Director of Children’s Services and the Lead Member for Children’s Services’ provides detail on the statutory duties that local authorities currently have to fulfil with regards to education. These duties relate to the following six overarching areas, three of which would be removed if the proposals in the White Paper and the School Funding Reforms were implemented:

To be removed under the proposals in the White Paper:

- Leadership and partnership
- Securing high standards and Intervening in failing schools
- School funding

To remain as statutory education duties for the local authority:

- Ensuring sufficient school places
- School admissions
- Vulnerable children and young people

For more detail on the local authority duties in each of these areas, please see the briefing attached at Appendix A, which was produced in November 2015.

The White Paper clarifies the government’s intentions regarding the continuing role of local authorities in school improvement. It confirms that responsibility for school improvement will transfer from local authorities to schools, with schools sourcing their support from a range of providers, for example, teaching schools and national leaders. Where schools are performing well they will choose their own support but, for underperforming schools that don’t have a plan, the Regional Schools Commissioners will do this on their behalf.

The paper states that the on-going role of local authorities is to “act as advocates for their electorate, challenging school providers to deliver high educational standards and better outcomes for children”.

Local authority funding

The White Paper sets out changes in the responsibility of Local Authorities in respect of its education functions and this is reflected in the NFF consultation.

The proposal is to distinguish that expenditure which is incurred by LAs in to a new section of the Dedicated Schools Grant called the Central Services Block. The size of this block will initially be set for each local authority at current expenditure levels and will be introduced for 2017/18.

Until 2019/20 it is still proposed that LAs will continue to have a role in the administration of Schools Forum and the distribution of funds to schools within its area, although this will be more tightly directed by the EFA through specifying minimum values to each of the elements in the local formula. After this time it is proposed that the LA will have no role in these functions.

The impact of NFF on local schools is less clear.

We have no information as to how the EFA are proposing to introduce the NFF until the second phase but know that to achieve it without introducing additional funding in to the education system work require a redistribution of funds away from London.

However, the situation for Westminster is fairly unique. Having received additional funds a couple of years ago because of perceived low levels of funding, Westminster is on the cusp of whether the total amount of funding for the City's schools will increase or decrease. Of far more significance for individual Westminster schools is the impact of the introduction of minimum funding levels on individual elements of the formula which would cause a massive redistributive effect. For instance, the amount of money distributed through deprivation indices could increase by £8m at current levels. This would have to be funded by reductions in other elements. Subject to school consultation, the most likely area would be funding through English as an Additional Language.

We are modelling the redistributive impact on individual schools which will draw out the change between current funding and funding at MFL. The model assumes that there is no additional funding and no production through Minimum Funding Guarantees. It shows what would happen if the Minimum Finding Levels (MFL) were the basis on which funds were allocated, taking no account of transition arrangements, which we have no information on.

The model shows that a number of schools who are currently reliant on the Minimum Funding guarantee at -1.5% to limit major reductions could be badly affected. 3 schools could lose over £200k from their budget.

The modelling was done to support the three tenets of the defence of London Schools to protect the attainment of London's children: level up funding to achieve a more balanced distribution, ensure there is adequate production for individual schools through a minimum funding guarantee; and suitable transition arrangements.

2. Local context

Number of local schools by type

Type of school	Number in WCC
Nursery:	
Community Nursery Schools	4
Primary:	
Community Primary Schools	8
Church of England Primary School	20
Roman Catholic Primary School	7
Free School or Academy	7
Secondary:	
Free School or Academy	9
All through:	
Free School or Academy	1
Special:	
Special School	2
Special Free School	1
TOTAL	59

Current performance of our local schools

Ofsted grades (as of 11 April 2016)

	Number of schools	Percentage
Good/outstanding	55	93%
Outstanding	21	36%
Good	34	58%
Require improvement	4	7%
Inadequate	0	0%

Key Stage 2

	Pupils achieving L4+ reading and writing and mathematics combined	Two Levels of Progress Reading KS1 to KS2	Two Levels of Progress Writing KS1 to KS2	Two Levels of Progress mathematics KS1 to KS2
WCC	84%	94%	96%	94%
National	80%	91%	94%	90%

Key Stage 4

	Percentage of pupils achieving 5+ GCSE A*-C, including English and Maths
WCC	68%
National	54%
Inner London	60%